

Message Text

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ACTION EUR-12

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EPA-01 HEW-02 HUD-01 INR-07 INT-05 L-02 NSAE-00

NSC-05 NSF-01 OIC-02 PA-01 PM-03 PRS-01 SAJ-01 OES-03

SP-02 SS-15 TRSE-00 USIA-06 DODE-00 NSCE-00 SSO-00

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FM USMISSION NATO

TO SECSTATE WASHDC IMMEDIATE 1041

INFO AMEMBASSY THE HAGUE PRIORITY

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DEPT. PLEASE PASS EPA FOR F. ALLEN HARRIS FOR INFO

ADMINISTRATOR TRAIN

E.O. 11652: N/A

TAGS: CCMS, NL

SUBJECT: CCMS: NETHERLANDS AND CCMS-SUGGESTED CONTINGENCY TALKING
POINTS FOR USE AT CCMS PLENARY AND IN NAC

REF: A) THE HAGUE 1211; B) THE HAGUE 1698; C) USNATO 1842

SUMMARY: AS STATED IN REF C ON SUBJECT, WE BELIEVE IT APPROPRIATE
FOR U.S. REPS, IN RESPONSE TO DUTCH VIEWS ON FUTURE OF CCMS
(REFTELS), TO STAND ON PRESIDENT FORD'S REAFFIRMATION OF U.S.
SUPPORT FOR CCMS IN HIS STATEMENT TO NOVEMBER 1974 CCMS PLENARY.
THERE FOLLOW BELOW MISSION'S FURTHER COMMENTS ON SUBJECT,
WITH SUGGESTIONS FOR TALKING POINTS FOR USE BY AMBASSADOR
BRUCE AND US REP TO CCMS TRAIN, IN EVENT THIS MATTER SHOULD
SURFACE HERE IN NAC OR DURING CCMS PLENARY. END SUMMARY.

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1. DUTCH PARLIAMENT RECENTLY PASSED SERIES OF MOTIONS IN FOREIGN
AFFAIRS FIELD (REF A) INCLUDING ONE BY LABOR PARTY CALLING
ON GON TO PROMOTE PHASING OUT OF CCMS ACTIVITIES IN NATO AND
TRANSFER OF RESPONSIBILITIES TO UN SPECIALIZED AGENCIES, OECD

AND COUNCIL OF EUROPE. ACCORDING REF. B, GON EVIDENTLY NOW FEELS BOUND TO RAISE MATTER AT EARLY DATE AT NATO, DESPITE FAVORABLE VIEWS ON PART OF DUTCH EXPERTS TOWARD CCMS AND EVIDENTLY MIXED FEELINGS WITHIN GON ON MERITS OF TRANSFERRING CCMS ACTIVITIES ELSEWHERE.

2. THERE HAVE BEEN OCCASIONAL POLITICAL JABS AT CCMS BEFORE IN THE HAGUE-USUALLY EXPLAINED TO US PRIVATELY BY DUTCH AND OTHERS AT NATO AS A BYPRODUCT OF DUTCH COALITION POLITICS, REFLECTING ANTI-NATO BIAS OF DUTCH LEFT AND MAINLY FOR INTERNAL POLITICAL CONSUMPTION. MEANWHILE DUTCH TECHNICAL AGENCIES AND EXPERTS HAVE BEEN REGULAR AND EVEN ENTHUSIASTIC PARTICIPANTS VIRTUALLY THROUGHOUT CCMS WORK PROGRAM-AS ACCIDENT INVESTIGATION PROJECT LEADERS IN ROAD SAFETY, SIGNATORS OF COOPERATIVE CCMS MEMORANDA OF UNDERSTANDING ON CLEAN ENGINE (LPPSD) AND EXPERIMENTAL SAFETY VEHICLE DEVELOPMENT, MEMBERS OF WORKING GROUP AND OTHER BODIES ON AIR POLLUTION (TO WHICH EFFORT DUTCH ARE CONTRIBUTING ROTTERDAM STUDY), AND AS ACTIVE PARTICIPANTS IN EXPERT MEETINGS OF URBAN TRANSPORTATION, HAZARDOUS WASTES AND, MOST RECENTLY, SOLAR ENERGY AND RATIONAL USE OF ENERGY PILOT STUDIES, AMONG OTHERS. WE WOULD EXPECT STRONG DUTCH TECHNICAL INTEREST IN CCMS PROGRAM TO CONTINUE, AS REF B INDICATES IT WILL.

3. DUTCH CRITICS OF CCMS HAVE SOMETIMES COMPLAINED THAT IDENTIFICATION WITH NATO HAS GIVEN CCMS WORK A "POLITICAL" CONNOTATION AND THAT CREATION OF CCMS WAS "POLITICALLY MOTIVATED" IN INTEREST OF IMPROVING NATO IMAGE. IN CONSIDERING THIS, WE MIGHT RECALL THAT ORIGINAL U.S. PRESIDENTIAL PROPOSAL TO ESTABLISH CCMS WITHIN NATO INDEED DID HAVE CLEAR POLITICAL, AS WELL AS ENVIRONMENTAL MOTIVATION, ON U.S. SIDE. U.S. HAS NEVER DISGUISED FACT THAT, IN ADDITION TO PRACTICAL ADVANTAGES WE SAW IN UTILIZING CAPABILITIES OF NATO MECHANISM IN ORDER TO REINFORCE INTERNATIONAL EFFORTS TO DEAL WITH ENVIRONMENTAL AND RELATED PROBLEMS, CCMS INITIATIVE BY US WAS SIGNIFICANT EXPRESSION OF 1969 U.S. REAFFIRMATION OF FUNDAMENTAL SUPPORT FOR THE ALLIANCE; FURTHER, WE MAINTAINED FROM OUTSET THAT IT WAS DESIRABLE AND APPROPRIATE THAT THE ALLIANCE ACQUIRE A "THIRD DIMENSION," DEALING LIMITED OFFICIAL USE
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WITH PROBLEMS OF THE QUALITY OF LIFE, AS A FURTHER EMBODIMENT WITHIN NATO OF THE BROAD SET OF MUTUAL CONCERNS LINKING EUROPE AND NORTH AMERICA IN THE ALLIANCE AS SUCH.

4. SINCE THEN WE HAVE SEEN CCMS GAIN ACCEPTANCE, BY MANY OF ITS EARLY QUESTIONERS ON POLITICAL GROUNDS, AS AN EFFECTIVE INSTRUMENT FOR INTERNATIONAL COOPERATION WHICH HAS MADE ITS OWN UNIQUE CONTRIBUTIONS INTERNATIONALLY-NOT LEAST OF WHICH HAVE BEEN IN REINFORCING THE WORK OF OTHER BODIES. EVERY NATO COUNTRY HAS CONTRIBUTED SIGNIFICANTLY TO THE CCMS WORK PROGRAM, AND SOME HAVE LAUNCHED IMPORTANT INITIATIVES OF THEIR OWN IN CCMS. BELGIUM, CANADA, FRANCE, FRG, DENMARK, ITALY, NE-

THERLANDS, PORTUGAL, TURKEY, UK IN ADDITION TO THE US-HAVE ALL SERVED AS PILOT, COPILOT OR PROJECT LEAD COUNTRIES, SOME REPEATEDLY, AND THE REMAINING ALLIED COUNTRIES HAVE ALL BEEN ACTIVE PARTICIPANTS. CANADA AND THE FRG, BOTH STRONG SUPPORTERS OF CCMS PILOT STUDIES, EVIDENTLY HAVE SEEN CCMS IN SOMEWHAT THE SAME ATLANTIC CONTEXT AS HAS THE U.S. FRANCE, WHICH HAS TENDED TO BE OFFHAND POLITICALLY WHERE CCMS IS CONCERNED, NONETHELESS HAS BEEN ONE OF THE MOST RESPONSIVE COUNTRIES IN TERMS OF ITS CONTRIBUTIONS TO THE WORK PROGRAM (THE FRENCH HAVE EVEN RECENTLY EXPRESSED CONCERN AT THE POSSIBLE SHIFTING OF CCMS ENERGY WORK, IN WHICH FRANCE IS EXPECIALLY ACTIVE, TO THE IEA OF WHICH FRANCE IS NOT A MEMBER). THE UK HAS MOVED FROM EARLY SKEPTICISM TO A MUCH MORE FORTHCOMING POSITION; RECENT UK REPS AT CCMS PLENARIES AND EXPERT MEETINGS HAVE SHOWN A VERY POSITIVE ATTITUDE; IN ADDITION TO PREVIOUS UK LEADERSHIP RESPONSIBILITIES IN CCMS ACTIVITIES, THE UK HAS JUST LAUNCHED A NEW PROJECT UNDER THE FRG-LED PILOT STUDY ON HAZARDOUS WASTES AND HAS ALSO OFFERED TO BE HOST FOR THE NEXT MEETING OF THE INDUSTRIAL DATA BASE PROJECT IN THE RATIONAL USE OF ENERGY PILOT STUDY (WE UNDERSTAND THAT THE UK HAS DECIDED TO SUPPORT ALL THREE OF THE CCMS ENERGY STUDIES). WE HAVE ALREADY MENTIONED ABOVE THE DEGREE OF DUTCH TECHNICAL INTEREST. AND THERE ARE OTHER GOOD EXAMPLES AMONG THE ALLIES.

5. FINALLY, THE HALLMARK OF CCMS HAS BEEN ITS ROLE AS CATALYST IN PRODUCING ACTION NATIONALLY AND INTERNATIONALLY ON URGENT COMMON PROBLEMS OF THE QUALITY OF LIFE, TAKING ADVANTAGE OF THE MACHINERY- AND POLITICAL IMPULSE- OF THE ALLIANCE, BUT RELYING, TOO, UPON THE AD HOC, HIGHLY PRAGMATIC CHARACTER OF LIMITED OFFICIAL USE
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THE PILOT STUDY APPROACH; MOREOVER, CCMS COMPLETES ITS WORK ON SPECIFIC PROBLEMS EXPEDITIOUSLY AND MOVES ON TO OTHER TASKS, LEAVING THE FIELD UPEN FOR FURTHER WORK AS APPROPRIATE ON THE NATIONAL LEVEL AND IN OTHER INTERNATIONAL BODIES (LIKE THE UN SPECIALIZED AGENCIES, OECD, AND THE COUNCIL OF EUROPE AS PROPOSED BY THE DUTCH) WHICH HAVE THE BENEFIT OF THE MOMENTUM PROVIDED AND THE NEAR-TERM PRACTICAL RESULTS OBTAINED BY CCMS.

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GYM FOLLOWING ARE POINTS AMBASSADOR BRUCE AND US REP TO CCMS
TRAIN MIGHT DRAW UPON IF QUESTION OF FUTURE OF CCMS SHOULD
ARISE IN NAC OR AT FORTHCOMING CCMS PLENARY:

-- WE WOULD WANT TO CONSIDER VERY CAREFULLY THE IMPLICATIONS FOR
NATO OF A PROPOSAL TO DISMANTLE THIS IMPORTANT AND SUCCESSFUL
ALLIANCE PROGRAM. SUCH ACTION COULD MEAN ABANDONMENT OF A
SIGNIFICANT ASSET TO US ALL IN THE FIELD OF INTERNATIONAL
COOPERATION ON THESE PROBLEMS-WITH NO OFFSETTING GAINS NECE-
SSARILY RESULTING ELSEWHERE THAT WE CAN SEE. IT COULD BRING
INTO QUESTION THE ENTIRE CIVIL SIDE OF NATO COOPERATION. THIS
WOULD REPRESENT A STEP AWAY FROM THE BROAD COMMITMENT OUR
GOVERNMENTS HAVE BEEN WILLING TO MAKE TO THE ATLANTIC ALLIANCE,
THE SPIRIT OF WHICH THE ALLIED MINISTERS SO RECENTLY
RAFFIRMED IN OTTAWA.

--THE OTHER ALLIED COUNTRIES ARE ALL AWARE OF THE FIRM SUPPORT
THE UNITED STATES HAS CONSISTENTLY GIVEN TO CCMS. AT THE SAME
TIME THERE HAVE BEEN SIGNIFICANT SUPPORT AND CONTRIBUTIONS TO
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ITS WORK PROGRAM FROM EVERY MEMBER COUNTRY, SEVERAL OF WHICH
HAVE TAKEN IMPORTANT INITIATIVES OF THEIR OWN IN CCMS. LEADERSHIP
IN CCMS IS WIDELY SHARED, AS ARE THE BENEFITS OF COOPERATION IN
THIS PROGRAM, AND WE ALL HAVE A STAKE IN ITS SUCCESS.

--IN EXAMINING THE RANGE OF CCMS WORK AND ITS ACHIEVEMENTS
THUS FAR, IT IS IMPORTANT TO NOTE THAT THE ROLE OF CCMS IS
INTENDED TO BE ONE OF CATALYST-OF HELPING TO MAKE THINGS HAPPEN,
OF ACCELERATING THE INTERNATIONAL TIMETABLE FOR ACTION AND THEN
MOVING ON TO OTHER PRIORITY PROBLEMS. CCMS HAS NOT BEEN SET UP
AS A COMPETITOR OF OTHER INSTITUTIONS. EACH OF ITS INITIATIVES IS
DESIGNED TO PRODUCE RELATIVELY NEAR-TERM PRACTICAL RESULTS,
THEREAFTER YIELDING THE PARTICULAR FIELD OF COMPLETED ACTIVITY FOR
FURTHER WORK ELSEWHERE AS APPROPRIATE-IN SOME CASES BY OTHER

BODIES WHOSE EFFORTS THE PARTICULAR CCMS INITIATIVE MAY HAVE BEEN SPECIFICALLY DESIGNED TO COMPLEMENT,OR REINFORCE.

--CCMS PILOT STUDIES THUS ARE DESIGNED TO BE PHASED OUT ONE BY ONE AS THEY MATURE AND REACH THEIR OBJECTIVES. WE SHOULD NOTE, TOO, THAT THE COUNTRIES PARTICIPATE VOLUNTARILY IN EACH WORK PROGRAM - NONE IS OBLIGED TO DO SO-AND THE NATO ORGANIZATION AT LARGE IS NOT CALLED UPON TO STAFF, FUND OR DIRECT INDIVIDUAL PILOT STUDIES, WHICH REMAIN THE RESPONSIBILITY OF THE INTERESTED, PARTICIPATING GOVERNMENTS, UNDER THE LEADERSHIP OF THE PILOT COUNTRY.

--THE CURRENT CCMS WORK PROGRAM AS NOW CONSTITUTED CLEARLY HAS A FURTHER DISTANCE TO GO BEFORE WE CAN SAY THAT WE AS ALLIES HAVE REACHED OUR PRESENT GOALS IN NATO TO PRODUCE THE MOST USEFUL RESULTS ENVISAGED-AND ACHIEVABLE-IN EACH CASE. BEYOND OUR PRESENT SPECIFIC OBJECTIVES IN CCMS, MEMBER COUNTRIES MAY IDENTIFY FURTHER TASKS, AS IN THE PAST, WHICH THEY BELIEVE CCMS IS PARTICULARLY WELL FITTED TO ACCOMPLISH. THUS WE SEE NO REASON TO CONCLUDE THAT THE CCMS INITIATIVE HAS RUN ITS COURSE AND THAT NATO CAN-AND SHOULD-MAKE NO FURTHER CONTRIBUTION IN THESE PROBLEM AREAS.
PEREZ

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